

**WAUPACA COUNTY BOARD OF SUPERVISORS  
ADJOURNED ANNUAL COUNTY BOARD SESSION  
JANUARY 19, 2016**

Chair Koeppen called the meeting to order at 9:00 a.m. with 24 members present.

Present: Suprs. Barrington, Boyer, Craig, Ellis, Federwitz, Flease, Gabert, Handrich, Johnson, Jonely, Kietzmann, Koeppen, Kussmann, Much, G. Murphy, Neumann, Penney, Peterson, Poehلمان, Rohan, Sorensen, Spierings, Wilfuer, Zaug. Suprs. Aasen, T. Murphy, and McClone were excused.

Chair Koeppen made the open meeting statement that this meeting and all other meetings of this board are open to the public. Proper notice has been posted and given to the press, in accordance with Wisconsin Statutes so the citizenry may be aware of the time, place and agenda of this meeting.

A moment of silent meditation was observed followed by the Pledge of Allegiance.

Supr. Zaug moved and Supr. Sorensen seconded the motion to approve the agenda as amended. Appointments 9 C was amended. Motion carried 24-0. Passed the 19<sup>th</sup> day of January, 2016.

Supr. Peterson moved and Supr. Jonely seconded the motion to approve the minutes of the December 15, 2015 meeting. Motion carried 24-0. Passed the 19<sup>th</sup> day of January, 2016.

**AMENDMENT TO CHAPTER 34 OF THE  
WAUPACA COUNTY CODE OF ORDINANCES  
2016-601, TOWN OF MATTESON**

**TO THE COUNTY BOARD OF WAUPACA COUNTY:**

Petition #Z-001-16, Town of Matteson

The Waupaca County Planning & Zoning Committee, having considered the above petition on the 7<sup>th</sup> day of January, 2016 by **Michael E. & Beth A. Petruzates** for a Petition for Zoning Map Amendment from an AR (Agriculture Retention) District to an AWT (Agriculture and Woodland Transition) District to remove the property from the Certified Farmland Preservation zoning district area and be able to create three (3) parcels to be used for residential/recreational on approximately 50.73 acres.

The following described lands: Located in part of Government Lot #11 of Sec. 6, Town of Matteson, lying along County Highway DD, Fire Number N11850, Waupaca County, Wisconsin. (Parcel #14-06-61-5)

Having held public hearings thereon, pursuant to the Wisconsin Statutes, notice thereof having been given as provided by law, and being duly informed of the facts pertinent to the changes proposed, and duly advised of the wishes of the people in the area affected, hereby recommends as follows:

Based on the testimony presented at the public hearing, the Committee decided to **GRANT** the Petition for Zoning Map Amendment due to the following:

- The Town of Matteson Planning Commission and the Town Board of Matteson have recommended approval of this request and it is consistent with the Town's Comprehensive Plan.

Waupaca County Planning & Zoning Committee on January 7, 2016  
By: John F. Penney, Chairman

This ordinance shall be in full force and effect in the Town of Matteson upon filing with the County Clerk of Waupaca County a certified copy of a resolution of the Town Board of Supervisors of said town approving said ordinance or 40 days after the adoption of the ordinance by County Board, unless a certified copy of a resolution disapproving the amendment is filed within ten (10) days with the County Clerk within that time.

Certification of County Board Approval: 24 ayes 0 nays

**I, Mary A. Robbins, Waupaca County Clerk**  
do hereby certify that the above Zoning Amendment  
was enacted by the County Board on January 19, 2016.

Supr. Federwitz moved and Supr. Handrich seconded the motion to adopt the amendment to Chapter 34 of the Waupaca County Code of Ordinances. Motion carried 24-0. Passed the 19<sup>th</sup> day of January, 2016.

**AMENDMENT TO CHAPTER 34 OF THE  
WAUPACA COUNTY CODE OF ORDINANCES  
2016-602, TOWN OF LIND**

**TO THE COUNTY BOARD OF WAUPACA COUNTY:**

Petition #Z-002-16, Town of Lind

The Waupaca County Planning & Zoning Committee, having considered the above petition on the 7<sup>th</sup> day of January, 2016 by **Breezy Hill Farms LLC** for a Petition for Zoning Map Amendment from an AE (Agriculture Enterprise) District to an RR-O (Rural Residential - Overlay) District to remove property from the Certified Farmland Preservation zoning district area for the creation of an eight (8) acre parcel for a non-farm residence with a Conditional Use Permit application to allow for animal husbandry in a residential district.

The following described lands: Located in part of the NE ¼ of the NE ¼ of Sec. 10, Town of Lind, lying along Galilee Road, Fire Number E4039, Waupaca County, Wisconsin. (Parcel #12-10-11)

Having held public hearings thereon, pursuant to the Wisconsin Statutes, notice thereof having been given as provided by law, and being duly informed of the facts pertinent to the changes proposed, and duly advised of the wishes of the people in the area affected, hereby recommends as follows:

Based on the testimony presented at the public hearing, the Committee decided to **GRANT** the Petition for Zoning Map Amendment due to the following:

- The Town of Lind Planning Commission and the Town Board of Lind have recommended approval of this request and it is consistent with the Town's Comprehensive Plan.

Waupaca County Planning & Zoning Committee on January 7, 2016.

By: /s/ John F. Penney, Chairman

This ordinance shall be in full force and effect in the Town of Lind upon filing with the County Clerk of Waupaca County a certified copy of a resolution of the Town Board of Supervisors of said town approving said ordinance or 40 days after the adoption of the ordinance by County Board, unless a certified copy of a resolution disapproving the amendment is filed within ten (10) days with the County Clerk within that time.

Certification of County Board Approval: 24 ayes 0 nays

**I, Mary A. Robbins, Waupaca County Clerk**

do hereby certify that the above Zoning Amendment was enacted by the County Board on January 19, 2016.

/s/ Mary A. Robbins, Waupaca County Clerk

Supr. Kussmann moved and Supr. Penney seconded the motion to adopt the amendment to Chapter 34 of the Waupaca County Code of Ordinances. Motion carried 24-0. Passed the 19<sup>th</sup> day of January, 2016.

### **RESOLUTION NO. 35 (2015-2016)**

#### **OPPOSITION TO SENATE BILL 326/ASSEMBLY BILL 429 AFFECTING CHILD WELFARE PRACTICE**

**WHEREAS**, Senate Bill 326/Assembly Bill 429 have been introduced by Senator Robert Cowles and Representative John Macco; and

**WHEREAS**, the bills relate to the referral of cases of suspected or threatened child abuse or neglect to the sheriff or police department, coordination of the investigation of those cases, and referral of those cases to the district attorney for criminal prosecution; and

**WHEREAS**, while on their face, the bills might seem favorable, the bills actually compromise child welfare best practice; and

**WHEREAS**, even though the legislation impacts child welfare practice, the state Department of Children and Families and Office of Children’s Mental Health, county child welfare agencies, and child advocacy organizations were not consulted on the legislation; and

**WHEREAS**, issues raised by the legislation include the following:

- Law enforcement involvement in all child welfare cases negatively impacts alternative response, community response, and other voluntary services provided to families;
- The legislation is in sharp contrast to evidence-based practice, including trauma- informed care;
- The legislation requires child welfare agencies to “coordinate in the planning and execution of the investigation” in all cases, including screened out cases in which the child welfare agency lacks statutory authority to act;
- The bills require all reports to be referred to law enforcement within 12 hours, allowing for no prioritization of cases;
- The implementation of the legislation has not been thought through, especially when it comes to confidentiality, jurisdictional issues, and the philosophical differences between law enforcement and child welfare agencies; and

**WHEREAS**, counties and law enforcement in most jurisdictions have a positive working relationship and have entered into Memorandums of Understanding with regard to how local agencies will respond to reports of child abuse and neglect; and

**WHEREAS**, counties have requested that the proponents of the legislation bring all parties impacted by the legislation together so all gain an understanding of the others’ needs; and

**WHEREAS**, counties believe a compromise on the legislation can be negotiated; however, such a meeting has yet to take place; and

**WHEREAS**, the Waupaca County Legislative and Judicial Committee and Health and Human Services Committee have met to discuss these bills with staff from the Waupaca County Department of Health and Human Services and have determined that they would have “Detrimental Local Impact” as set forth in the attached “Addendum A.”

**NOW, THEREFORE, BE IT RESOLVED** that the Waupaca County Board of Supervisors does hereby oppose Senate Bill 326/Assembly Bill 429; and

**BE IT FURTHER RESOLVED** that Waupaca County renews the request for a meeting of all interested parties to discuss the legislation in greater detail. FISCAL IMPACT: The fiscal impact to the county and municipalities are unknown, and the bill does not include state funding.

**RECOMMENDED FOR INTRODUCTION BY WAUPACA COUNTY LEGISLATIVE, JUDICIAL, ETHICS, SAFETY & SECURITY COMMITTEE AND WAUPACA COUNTY DEPARTMENT OF HEALTH & HUMAN SERVICES BOARD:** /s/ Fred Zaug, Terry Murphy, Mary Kay Poehlman, Dona Gabert, Dennis Kussmann, Gerald M. Murphy, Carl Kietzmann, Steve Goedderz, Jan L. Lehrer, Jody Muck

ATTEST:  
/s/ Mary A. Robbins  
Waupaca County Clerk

APPROVED AS TO FORM:  
/s/ Diane Meulemans  
Corporation Counsel

Supr. G. Murphy moved and Supr. Poehlman seconded the motion to adopt Resolution No. 35 (2015-2016). Motion carried 24-0. Passed the 19<sup>th</sup> day of January, 2016.

### **RESOLUTION NO. 36 (2015-2016)**

#### **ADOPTION OF THE WISCONSIN HEALTHY LAKES IMPLEMENTATION PLAN**

**WHEREAS**, Waupaca County lakes are an important resource used by the public for recreation and enjoyment of natural beauty; and

**WHEREAS**, Waupaca County recognizes the importance of the quality and health of Wisconsin's lakes to its citizens and local economies; and

**WHEREAS**, the quality and health of Wisconsin's lakes are directly related to the quality and condition of their shorelands; and

**WHEREAS**, Waupaca County recognizes the need for an implementation plan to protect and improve lake shorelands; and

**WHEREAS**, the Wisconsin's Healthy Lakes Implementation Plan is a statewide implementation plan which identifies best practices for the protection and improvement of lake shorelands including habitat restoration, runoff and erosion control best practices; and

**WHEREAS**, adoption of the Wisconsin's Healthy Lakes Implementation Plan is consistent with the implementation goals outlined in the 2012-2021 Waupaca County Land & Water Resource Management Plan; and

**WHEREAS**, adoption of the Wisconsin's Healthy Lakes Implementation plan enables a grant applicant to be eligible for grant funding through the Wisconsin Lake Protection Grant Program Healthy Lakes Project;

**NOW, THEREFORE, BE IT RESOLVED** that Waupaca County hereby adopts the Wisconsin's Healthy Lakes Implementation Plan and will use the plan to guide the implementation of best practices to protect and improve the quality and health of lake shorelands and Wisconsin's lakes; and

**BE IT FURTHER RESOLVED** that the Waupaca County Board of Supervisors authorizes the Land & Water Conservation Department to administer grants through the Wisconsin Lake Protection Grant Program.

**RECOMMENDED FOR INTRODUCTION BY WAUPACA COUNTY LEGISLATIVE, JUDICIAL, ETHICS, SAFETY & SECURITY COMMITTEE AND WAUPACA COUNTY LAND & WATER CONSERVATION COMMITTEE:** /s/ Fred Zaug, Terry Murphy, Mary Kay Poehlman, Dona Gabert, Dennis Kussmann, DuWayne Federwitz, Robert Ellis, Dick Rohan, Walter Strebe, Lee Much, Patricia Craig

ATTEST:  
/s/ Mary A. Robbins  
Waupaca County Clerk

APPROVED AS TO FORM:  
/s/ Diane Meulemans  
Corporation Counsel

Supr. Craig moved and Supr. Ellis seconded the motion to adopt Resolution No. 36 (2015-2016). Motion carried 24-0. Passed the 19<sup>th</sup> day of January, 2016.

**RESOLUTION NO. 37 (2015-2016)  
TO AMEND WAUPACA COUNTY  
ORDINANCE NO. 45 OF THE GENERAL CODE OF ORDINANCES  
COMPREHENSIVE PLAN MAP**

The County Board of Supervisors of Waupaca County, Wisconsin, does ordain as follows:

**WHEREAS**, Wisconsin Statutes 66.1001 authorize Waupaca County to adopt and amend a comprehensive plan map; and

**WHEREAS**, Waupaca County has adopted written procedures designed to foster public participation at every stage of the comprehensive plan amendment process as required by section 66.1001(4)(a), Wisconsin Statutes; and

**WHEREAS**, the Planning and Zoning Committee held a public hearing on January 7, 2016 for a Preferred Land Use Map: PLUM-01-16, Town of Matteson; in compliance with the requirements of section 66.1001(4), Wisconsin Statutes; and

**WHEREAS**, the attached comprehensive plan amendment was approved and deemed to be consistent with the overall planning goals and objectives by the respective township of origin; and

**NOW, THEREFORE, LET IT BE RESOLVED** that the County of Waupaca Planning & Zoning Committee does hereby recommend the Waupaca County Board of Supervisors adopt an Ordinance amending the Comprehensive Plan Map as originally adopted in Ordinance #45.

**RECOMMENDED FOR INTRODUCTION BY WAUPACA COUNTY PLANNING & ZONING COMMITTEE AND WAUPACA COUNTY LEGISLATIVE, JUDICIAL, ETHICS, SAFETY & SECURITY COMMITTEE:** /s/ Fred Zaug, Terry Murphy, Mary Kay Poehlman, Dona Gabert, Dennis Kussmann, John F. Penney, DuWayne Federwitz, Wayne Wilfuer

ATTEST:  
/s/ Mary A. Robbins  
Waupaca County Clerk

APPROVED AS TO FORM:  
/s/ Diane Meulemans  
Corporation Counsel

Supr. Federwitz moved and Supr. Fleese seconded the motion to adopt Resolution No. 37 (2015-2016). Motion carried 24-0. Passed the 19<sup>th</sup> day of January, 2016.

**RESOLUTION NO. 38 (2015-2016)**

**Subject:** Approval of Bicycle Accommodations for the CTH J Bridge over the Little Wolf River Funded by Federal and County Funds

**WHEREAS**, the Waupaca County Highway Department is planning to reconstruct the CTH J Bridge over the Little Wolf River, located in Section 29, T25N, R12E, Town of Wyoming, Waupaca County, Wisconsin. This project is being funded through the State's Local Bridge Improvement Assistance Program (State Project ID 6882-01-00/70); and

**WHEREAS**, CTH J between CTH C and Mud Lake Road is currently identified by the Wisconsin Department of Transportation as good for bicycling; and

**WHEREAS**, the existing bridge over the Little Wolf River does not provide any bicycling accommodations; and

**WHEREAS**, the four-foot wide shoulders along the reconstructed bridge will also provide additional space for people walking across the bridge and wanting to access the walking trails along the Little Wolf River; and

**WHEREAS**, Wisconsin Department of Transportation, under the Bicycle and Pedestrian State Statute § 84.01 (35) (b), modifications effective July 14, 2015, requires bicyclists be given due consideration in the planning and design of reconstruction

projects funded in whole or in part from state funds or federal funds, and requires municipal authorization to establish bikeways; and

**NOW, THEREFORE BE IT RESOLVED**, Waupaca County asserts this project meets the conditions to establish bikeways, and the Highway Committee hereby approves accepting the four (4) foot shoulders across the CTH J Bridge over the Little Wolf River located in the Town of Wyoming to improve bicycle and walking conditions.

**RECOMMENDED FOR INTRODUCTION BY WAUPACA COUNTY HIGHWAY COMMITTEE AND WAUPACA COUNTY LEGISLATIVE, JUDICIAL, ETHICS, SAFETY & SECURITY COMMITTEE:** /s/ G. Robert Fleese, William Jonely, Lee Much, Dennis Kussmann, Mary Kay Poehlman, Dona Gabert, Fred Zaug

ATTEST:  
/s/ Mary A. Robbins  
Waupaca County Clerk

APPROVED AS TO FORM:  
/s/ Diane Meulemans  
Corporation Counsel

Supr. Much moved and Supr. Zaug seconded the motion to adopt Resolution No. 38 (2015-2016). Motion carried 24-0. Passed the 19<sup>th</sup> day of January, 2016.

**RESOLUTION NO. 39 (2015-2016)**

**SUBJECT:** FOUR-WAY STOP – CTH EE and Lind Center Road Intersection Located in the Town of Lind

**WHEREAS**, Town of Lind and Waupaca County officials have requested that the existing three-way stop be changed to a four-way stop at the following described intersection; and

**WHEREAS**, the Waupaca County Highway Department has plans to reconstruct the intersection to improve safety at a future date: and

**WHEREAS**, the recent jurisdictional transfer of portions of Lind Center Road and CTH EE changed the traffic patterns at the intersection, and created a confusing, non-typical intersection with multiple near miss accidents; and

**WHEREAS**, a traffic engineering study opines a four-way stop would slow traffic coming into the intersection and improve the safety of the intersection.

**NOW, THEREFORE, BE IT RESOLVED** the Waupaca County Board of Supervisors authorizes the Waupaca County Highway to install a four-way stop on the following highway:

Intersection of CTH EE (west and east sides of the intersection) and Lind Center Road (south and north sides of the intersection) on the line between Sections 16 and 21, T21N, R12E, Town of Lind.



This resolution shall be effective upon erection of the proper signage.

**RECOMMENDED FOR INTRODUCTION BY WAUPACA COUNTY HIGHWAY COMMITTEE AND WAUPACA COUNTY LEGISLATIVE, JUDICIAL, ETHICS, SAFETY & SECURITY COMMITTEE:** /s/ G. Robert Flease, William Jonely, Lee Much, Dennis Kussmann, Mary Kay Poehlman, Dona Gabert, Fred Zaug

ATTEST:  
/s/ Mary A. Robbins  
Waupaca County Clerk

APPROVED AS TO FORM:  
/s/ Diane Meulemans  
Corporation Counsel

Supr. Johnson moved and Supr. Jonely seconded the motion to adopt Resolution No. 39 (2015-2016). Motion carried 24-0. Passed the 19<sup>th</sup> day of January, 2016.

### **APPOINTMENTS**

Supr. G. Murphy moved and Supr. Poehlman seconded the motion to appoint Ray Claussen and reappoint Janice Lytie to the DHHS Committee on Aging. Motion carried 24-0. Passed the 19<sup>th</sup> day of January, 2016.

Supr. Zaug moved and Supr. Much seconded the motion to appoint Supr. Kussmann as Chair, Cty. Bd. Chair Koeppen, Supr. Johnson, Supr. Poehlman, Supr. Jonely, Sheriff Hardel, Chief Deputy Al Kraeger, Andy Carlin, Eric Halverson, Terrie Tews-Liebe, Ron Hansen, and Mary Robbins to the Ad Hoc Security Committee. Motion carried 24-0. Passed the 19<sup>th</sup> day of January, 2016,

Supr. Ellis moved and Supr. Rohan seconded the motion to appoint Diane Forsythe to fill the vacancy created by Eunice Lawrence on the Outagamie-Waupaca Library System Board. Motion carried 24-0. Passed the 19<sup>th</sup> day of January, 2016.

Supr. Johnson moved and Supr. Jonely seconded the motion to reappoint Cty. Bd. Chair Koeppen, Supr. Federwitz, Supr. Sorensen, and Heidi Dombrowski, Roger Holman and Brian Haase as advisory members to the ATC (American Transmission Commission) Ad Hoc Committee. Motion carried 24-0. Passed the 19<sup>th</sup> day of January, 2016.

### **REPORTS**

#### **VETERANS SERVICE OFFICE ANNUAL REPORT Jesse Cuff, Veterans Service Officer**

Jesse Cuff presented the Financial Report, Admissions, Training Sessions, Facebook page, and other services for the year 2015 by the Veterans Service Office. Chair Koeppen place the report on file in the County Clerk's Office.

**LAKEVIEW MANOR 2014 ANNUAL REPORT**  
**Megan Feirtag, Administrator**

Megan Feirtag reviewed the 2014 annual report. Chair Koeppen placed the Lakeview Manor 2014 Annual Report on file in the County Clerk's Office.

**UW-EXTENSION IMPACT REPORT**

UW-Extension 4-H Youth Development Educator and Co-Chair Penny Tank reviewed the Extension Impact: Education Makes a Difference newsletter. Chair Koeppen placed the report on file in the County Clerk's Office.

Chair Koeppen called for a short recess. Chair Koeppen called the meeting to order.

**REPORTS BY COUNTY BOARD SUPERVISORS/DEPARTMENTS**

Chair Koeppen introduced interim City of Clintonville Mayor Lisa Bressette.

Chair Koeppen spoke on possible cuts to the UW-Extension system.

Chair Koeppen introduced Kansas City Royals World Champion 3<sup>rd</sup> Base Coach Michael Jirschele and Mike's son Justin. Mike spoke about his time with the Kansas City Royals and answered questions.

**ANNOUNCEMENTS AND CORRESPONDENCE**

Chair Koeppen placed the following correspondence for January on file in the County Clerk's Office: WCEDC Monthly Report, Wisconsin County Mutual appointment of Supr. Poehlman to the 2016 WCMIC, NACo appointment to the Human Services and Education Policy Steering Committee.

Supr. Zaug moved and Supr. Peterson seconded the motion to adjourn. Motion carried 24-0. Chair Koeppen declared the meeting adjourned at 11:15 a.m.

Mary A. Robbins  
Waupaca County Clerk