

**WAUPACA COUNTY BOARD OF SUPERVISORS  
ANNUAL ADJOURNED SESSION  
May 17, 2011**

Chair Koeppen called the meeting to order at 9:00 a.m. with 27 members present.

Present: Suprs. Aasen, Allen, Barrington, Boyer, Brown, Craig, Ellis, Federwitz, Fleese, Flink, Hagen, Handrich, Johnson, Jonely, Koeppen, Kussmann, Loughrin, Lloyd Mares, Martin Mares, McClone, Morgan, Gerald Murphy, Terry Murphy, Penney, Peterson, Sorensen, and Trambauer.

Chair Koeppen made the open meeting statement that this meeting and all other meetings of this board are open to the public. Proper notice has been posted and given to the press, in accordance with Wisconsin Statutes so the citizenry may be aware of the time, place and agenda of this meeting.

A moment of silent meditation was observed followed by the Pledge of Allegiance.

Supr. Flink moved and Supr. Handrich seconded the motion to approve the agenda. Motion carried 27-0. Passed the 17<sup>th</sup> day of May, 2011.

Supr. L. Mares moved and Supr. McClone seconded the motion to approve the minutes of the April 19, 2011 meeting. Motion carried 27-0. Passed the 17<sup>th</sup> day of May, 2011.

**PUBLIC HEARING ON THE ADOPTION OF THE  
TENTATIVE SUPERVISORY DISTRICT PLAN**

Supr. Peterson moved and Supr. Jonely seconded the motion to open the public hearing on the adoption of the tentative supervisory district plan. Motion carried 27-0. Chair Koeppen opened the public hearing and asked if anyone from the public would like to speak on the tentative supervisory district plan. Chair Koeppen called 3 times for public input. Being no public input, Chair Koeppen asked for discussion from the Supervisors. Supr. L. Mares requested that his district be changed to keep the Town of Bear Creek in one supervisory district. Jason Buck, GIS/Land Information Specialist, explained that because of population shifts in northern Waupaca County, it is difficult to get equal representation without creating wards. Jason said he would amend the map and return it for your consideration.

Chair Koeppen called for a recess of the public hearing until 10:00 a.m. for amended maps to be produced.

**REPORT NO. 1 (2011-2012)  
Outagamie-Waupaca Library System Annual Report**

Rick Krumwiede presented an overview of services of the Outagamie-Waupaca Library System and reviewed the annual report. Chair Koeppen placed the report on file in the County Clerk's Office.

**REPORTS BY COUNTY BOARD SUPERVISORS/DEPARTMENTS**

Chair Koeppen reported he attended the WCA Executive Meeting and Board Meeting.

**AMENDMENT TO THE WAUPACA COUNTY CODE OF ORDINANCES  
Approval of Town of Dupont Zoning Ordinance**

Warren Utecht of Martesen & Eisele explained how they became involved with the Town of Dupont. The Town of Dupont wants more local control. Supr. Flink moved and Supr. Sorensen seconded the motion to approve the Town of Dupont’s Zoning Ordinance. Motion carried 27-0. Passed the 17<sup>th</sup> day of May, 2011.

**TOWNSHIP APPROVAL OF WAUPACA COUNTY ZONING ORDINANCE**

Chair Koeppen placed the written approval from the Towns of Larrabee, Lind, Mukwa and Union of the Waupaca County Zoning Ordinance on file in the County Clerk’s Office.

Chair Koeppen called for a short recess. Chair Koeppen called the meeting to order.

**PUBLIC HEARING ON THE ADOPTION OF THE  
TENTATIVE SUPERVISORY DISTRICT PLAN**

Chair Koeppen reconvened the public hearing. Districts 4 & 6 were redrawn to rebalance the population so both districts are equal. The Town of Union will now have 2 wards. Supr. L. Mares moved and Supr. M. Mares seconded the motion to redefine the tentative supervisory district plan in regards to Districts 4 & 6. Motion carried 26-1 with Supr. Loughrin voting no. Passed the 17<sup>th</sup> day of May, 2011. Supr. Kussmann moved and Supr. Federwitz seconded the motion to close the public hearing. Motion carried 27-0. Passed the 17<sup>th</sup> day of May, 2011.

**RESOLUTION NO. 5 (2011-2012)**

**SUBJECT:** To oppose the centralization of economic support programs as proposed in the Governor’s Biennial Budget.

**WHEREAS,** the State 2011 – 2013 Biennial Budget Bill requires that the Income Maintenance Administration Unit (IM Unit) services be centralized at the State by May 1, 2012; and

**WHEREAS,** these services include the eligibility determination for Family Care, Caretaker Supplement, Medicaid, BadgerCare, and FoodShare, and have been successfully provided locally at the county level; and

**WHEREAS,** 9,310 Waupaca County residents, 18% of the population, receive these services; and

**WHEREAS**, local IM staff provide a vital role in both ensuring that those who are eligible for benefits receive them in a courteous and timely manner and in directing Waupaca County residents who either do not qualify or who may qualify for other, additional services to other community resources; and

**WHEREAS**, the State presently determines eligibility for BadgerCare Core, BadgerCare Core Plus, Family Waiver, and some FoodShare cases through an Enrollment Services Center (ESC) and has experienced a higher error rate than the balance of State and only 16.22% of its cases have been processed within the required thirty days of the application; and

**WHEREAS**, the Biennial Budget Bill requires a decrease in the Base County allocation for Waupaca County of \$356,082, which represents County levy dollars used in 2009 to provide superior IM services to Waupaca County residents; and

**WHEREAS**, not having a local presence of IM staff would result in less effective service delivery to the citizens of Waupaca County.

**NOW, THEREFORE, LET IT BE RESOLVED** that the Waupaca County Board of Supervisors assembled on this day does hereby oppose the initiative in the Governor's Budget to create a statewide Income Maintenance Unit.

**RECOMMENDED FOR INTRODUCTION BY WAUPACA COUNTY DEPARTMENT OF HEALTH AND HUMAN SERVICES BOARD:** /s/ Gerald M. Murphy, Steven Goedderz, John Trambauer, Joseph McClone, Jan L. Lehrer, Patricia Craig, Elizabeth Tautges

ATTEST: /s/ Mary A. Robbins, Waupaca County Clerk                      APPROVED AS TO FORM:  
/s/ Jeffrey Siewert, Corporation Counsel

Supr. G. Murphy moved and Supr. Craig seconded the motion to adopt Resolution No. 5 (2011-2012). Motion carried 27-0. Passed the 17<sup>th</sup> day of May, 2011.

**RESOLUTION NO. 6 (2011-2012)**

**SUBJECT:** Opposition to the statewide Medical Assistance Transportation Manager that was created in the 2009-2011 State budget.

**WHEREAS**, access to Medicaid services by providing means for funding transportation is essential and required; and

**WHEREAS**, the creation of a statewide Medical Assistance (MA) Transportation Manager removes all MA rides out of area transportation coordination planning, which is in direct opposition to the Executive Order; and

**WHEREAS**, the creation of a statewide MA Transportation Manager/Broker System is not truly statewide; and

**WHEREAS**, the Waupaca County Volunteer Driver Program currently schedules many Medical Assistance eligible individuals for Waupaca County Health and Human Services, saving county levy by combining rides and realizing efficiencies in volunteer recruitment, training, and retention; and

**WHEREAS**, the ability to combine rides regardless of the type of trip and payor source through the Waupaca County Volunteer Driver Program saves local, state and federal dollars and resources; and

**WHEREAS**, the Waupaca County Volunteer Driver Program has consistently provided a quality local transportation service to our elderly and disabled citizens in a cost effective manner; and

**WHEREAS**, the Statewide Medical Assistance Transportation Manager removes all non-emergency medical transportation (NEMT) paid by MA from the current Volunteer Driver Program coordinated through the DHHS in Waupaca County; and

**WHEREAS**, the changes in the management of NEMT for MA recipients was proposed as a cost savings, it is actually a cost shifting with no actual cost savings proposed; and

**WHEREAS**, a statewide Transportation Manager system addressing only Medical Assistance transportation reverses efficiencies Waupaca County has made in coordinating transportation; and

**WHEREAS**, in states like Minnesota and Missouri where transportation managers/brokers have been utilized, there have been devastating effects on consumers due to unreliable and untimely service and on local transportation providers who do not receive sufficient volume of trips to remain in business, therefore, also impacting non-MA transportation services and the local tax base.

**WHEREAS**, the majority of the cost savings proposed by implementation of a Medical Assistance Transportation Manager system could be realized by collecting data currently available from counties and claiming transportation as a “service” which allows for higher Medicaid reimbursement rates, without instituting a statewide MA brokerage system; and

**NOW, THEREFORE, LET IT BE RESOLVED** that effective with approval by the Waupaca County Board of Supervisors, this resolution in opposition to the state Transportation Manager for Medical Assistance transportation will be forwarded to state and federal legislators and Departments of Transportation and Health Services.

**RECOMMENDED FOR INTRODUCTION BY WAUPACA COUNTY DEPARTMENT OF HEALTH AND HUMAN SERVICES BOARD:** /s/ Gerald M. Murphy, Steven Goedderz, John Trambauer, Joseph McClone, Jan L. Lehrer, Patricia Craig, Elizabeth Tautges

ATTEST:  
/s/ Mary A. Robbins, Waupaca County Clerk

APPROVED AS TO FORM:  
/s/ Jeffrey Siewert, Corporation Counsel

Supr. McClone moved and Supr. Handrich seconded the motion to adopt Resolution No. 6 (2011-2012). Motion carried 26-0 with Chair Koeppen abstaining. Passed the 17<sup>th</sup> day of May, 2011.

**RESOLUTION NO. 7 (2011-2012)**

**SUBJECT: RESCINDING CHANGES MADE TO PREVAILING WAGE LAWS**

**WHEREAS**, the Wisconsin Legislature and the Governor made extensive changes to prevailing wage laws (Sections 66.0903 and 103.49, Wis. States.) effective January 1, 2010, by enactment of the State budget, 2009 Wisconsin Act 28; and;

**WHEREAS**, under prior law prevailing wage requirements applied only to multiple-trade public works projects over \$234,000 and single-trade public works projects over \$48,000; and;

**WHEREAS**, under current law prevailing wage requirements apply to public projects of \$25,000 or more; and;

**WHEREAS**, under prior law the prevailing wage requirements did not apply to private projects that received public financing; and;

**WHEREAS**, under current law the prevailing wage requirements apply to private projects that receive public funding; and;

**WHEREAS**, the reduction in the prevailing wage requirements threshold to \$25,000 will increase the cost of many small public works projects previously exempted from the prevailing wage requirements; and;

**WHEREAS**, the increased costs to pay prevailing wage on all public works projects which cost \$25,000 or more will force counties and other local governments to either reduce the number and/or size of the public works projects or raise taxes to meet the increased costs, which will further burden property taxpayers; and;

**WHEREAS**, the changes that were made to prevailing wage laws effective January 1, 2010, will add to the cost of projects in Waupaca County at a time when Waupaca County is operating under numerous financial constraints including levy limits and tax rate limits.

**NOW, THEREFORE BE IT RESOLVED** that the Waupaca County Board of Supervisors in session this 17<sup>th</sup> day of May, 2011 hereby urges the Wisconsin Legislature and the Governor to rescind the changes that were made to prevailing wage

laws (Sections 66.0903 and 103.49, Wis. Stats.) effective January 1, 2010 by enactment of the State budget, 2009 Wisconsin Act 28.

**BE IT FURTHER RESOLVED** that the Waupaca County Clerk is hereby authorized and directed to transmit a copy of this Resolution to the Governor of the State of Wisconsin, all Wisconsin State Legislators with a constituency within Waupaca County, the Wisconsin Counties Association and all other Wisconsin counties.

**RECOMMENDED FOR INTRODUCTION BY THE LEGISLATIVE, JUDICIAL, SAFETY & SECURITY COMMITTEE:** /s/ Dennis A. Kussmann, James W. Boyer, Martin Mares, Donn L. Allen, Gary Barrington

ATTEST: /s/ Mary A. Robbins, Waupaca County Clerk APPROVED AS TO FORM: /s/ Jeffrey Siewert, Corporation Counsel

Supr. Jonely moved and Supr. Kussmann seconded the motion to dispense with the reading and approve Resolution No. 7 (2011-2012). Motion carried 27-0. Passed the 17<sup>th</sup> day of May, 2011.

### **RESOLUTION NO. 8 (2011-2012)**

#### **Supporting Federal Funding of Community Action Agency Programs**

**WHEREAS**, the CAP Services, Inc. was established in May, 1966 as a Community Action Agency (CAA) under the Economic Opportunity Act of 1964, and

**WHEREAS**, CAP Services serves as one of 16 CAAs in Wisconsin and serve as the focal point where providers of services and recipients of the service could meet as equals to develop programs which met the needs of local low-income residents, and

**WHEREAS**, CAP Services creates economic opportunities for low-income people by

- Involving low-income people in identifying and developing solutions to local poverty problems.
- Creating new jobs and developing small businesses,
- Building skills through employment training, financial education, and other programs,
- Assisting low-income households to build assets such as home ownership,
- Strengthening families and providing educational opportunities to children, youths, and adults,
- Developing and managing affordable housing,
- Improving energy efficiency through home weatherization,
- Responding to crisis situations, including domestic abuse and sexual assault
- Creating partnerships to meet dental and mental health and dental needs
- Researching and developing effective solutions to community needs

**WHEREAS**, Community Action Agencies, the Wisconsin Tribes and other limited purpose agencies serving the poor receive federal Community Service Block Grant funds to provide direct services to low-income individuals and families and those funds are critical to the continued success of Community Action Agencies and the communities they serve; and

**WHEREAS**, the State of Wisconsin has submitted its 2010 Community Services Block Grant plan and the plan provides 90% of CSBG funds will be passed through to the state's 16 CAAs with additional allocations for the tribes and affiliated limited purpose agencies, Wisconsin Community Action Program Association (WISCAP) and for the State's administration of the block grant, flexibility at the local level to address poverty needs, and each CAA Board of Directors be governed by its own tripartite board of directors consisting of a minimum of one-third representatives of the poor in the geographic area served, one-third elected public officials or their designees from that area, and one-third representatives representing public and private institutions that serve the CAAs' communities, therefore,

**WHEREAS**, President Obama's budget calls for reducing funding for CSBG by 50% and members of Congress might consider the same or deeper cuts;

**WHEREAS**, the Waupaca County Board believes the services and programs provided by CAP Services are important to the County and the loss of any significant level of CSBG funding would be a detriment for the families and communities in the County, but also recognizes the need to address domestic spending

**LET IT BE RESOLVED**, that the Waupaca County Board hereby supports the funding for the Community Services Block Grant at 2008 levels (\$650 million nationally, reduced from \$700 million in 2010) to economic stability for people in need for our common good.

**RECOMMENDED FOR INTRODUCTION BY CAP SERVICES BOARD MEMBER FOR WAUPACA COUNTY:** /s/ Dave Johnson

ATTEST:  
/s/ Mary A. Robbins, Waupaca County Clerk

APPROVED AS TO FORM:  
/s/ Jeffrey Siewert, Corporation Counsel

Supr. Johnson moved and Supr. L. Mares seconded the motion to adopt Resolution No. 8 (2011-2012). Motion carried 27-0. Passed the 17<sup>th</sup> day of May, 2011.

**RESOLUTION NO. 9 (2011-2012)**

**SUBJECT:** Waupaca County Planner position.

**WHEREAS**, a Planner position has been determined to be needed to meet the increasing planning demands of Waupaca County's Planning and Zoning Department; and

**WHEREAS**, this position of Planner would perform professional planning work involving the County's Comprehensive Plan and other planning functions of Waupaca County; and

**WHEREAS** it is has been determined by both the Planning and Zoning Committee and the Finance & Human Resource Committee to approve the request;

**NOW, THEREFORE, LET IT BE RESOLVED** that the Waupaca County Board of Supervisors does hereby approve the creation of a new position of Planner at a non-represented grade level K effective upon passage of this resolution.

**RECOMMENDED FOR INTRODUCTION BY WAUPACA COUNTY FINANCE & HR COMMITTEE AND PLANNING & ZONING COMMITTEE:** /s/ James Loughrin, Dick Koeppen, Patricia Craig, Duane R. Brown, John F. Penney, G. Robert Flease, Gerald M. Murphy, Terry Murphy, Dennis Kussmann, Gary Barrington

ATTEST: APPROVED AS TO FORM:  
/s/ Mary A. Robbins, Waupaca County Clerk /s/ Jeffrey Siewert, Corporation Counsel

Supr. Ellis moved and Supr. Penney seconded the motion to adopt Resolution No. 9 (2011-2012). Motion carried 27-0. Passed the 17<sup>th</sup> day of May, 2011.

### **APPOINTMENTS**

Supr. Handrich moved and Supr. Flink seconded the motion to approve the appointment of Richard Running to the Transportation Coordination Committee, Chair Koeppen to the WCA 2011 Audit Committee, and Supr. Federwitz to the WCA 2011 Resolutions Committee. Motion carried 27-0. Passed the 17<sup>th</sup> day of May, 2011.

### **ANNOUNCEMENTS AND CORRESPONDENCE**

The Annual County Board Tour will be June 21 – Iola Community.

Chair Koeppen placed the following correspondence for May on file in the County Clerk's Office: WCEDC Monthly Report, Humane Society thank you in honor of Dorothy Sorensen, and Insight on Economic Development article.

Supr. Aasen moved and Supr. Trambauer seconded the motion to adjourn. Motion carried 27-0. Chair Koeppen declared the meeting adjourned at 10:30 a.m.

Mary A. Robbins  
Waupaca County Clerk