

**WAUPACA COUNTY BOARD OF SUPERVISORS  
ANNUAL SESSION  
November 10, 2009**

Chair Koeppen called the meeting to order at 9:00 a.m. with 24 members present.

Present: Suprs. Allen, Barrington, Boyer, Brown, Craig, Ellis, Flease, Flink, Hagen, Handrich, Hillskotter, Johnson, Jonely, Koeppen, Kussmann, Loughrin, Lloyd Mares, Martin Mares, Gerald Murphy, Penney, Peterson, Sorensen, Sperl, Trambauer. Supr. Sasse was excused and Suprs. Terry Murphy and Aasen were absent.

Chair Koeppen made the open meeting statement that this meeting and all other meetings of this board are open to the public. Proper notice has been posted and given to the press, in accordance with Wisconsin Statutes so the citizenry may be aware of the time, place and agenda of this meeting.

A moment of silent meditation was observed followed by the Pledge of Allegiance.

Supr. L. Mares moved and Supr. Peterson seconded the motion to approve the agenda. Motion carried 24-0. Passed the 10<sup>th</sup> day of November, 2009.

Supr. Jonely moved and Supr. Sorensen seconded the motion to approve the minutes of the October 27, 2009 meeting. Motion carried 24-0. Passed the 10<sup>th</sup> day of November, 2009.

**PUBLIC HEARING FOR THE 2010 BUDGET  
AND  
TRANSPORTATION SERVICES PROGRAM 85.21**

Supr. Flink moved and Supr. Sperl seconded the motion to open the public hearing for the 2010 Budget and Transportation Services Program 85.21. Motion carried 24-0. Chair Koeppen opened the public hearing and asked if anyone would like to speak on the budget.

Chair Koeppen called 3 times for public input. Being no input, Supr. Brown moved and Supr. G. Murphy seconded the motion to close the public hearing and reconvene into regular session. Motion carried 24-0. Passed the 10<sup>th</sup> day of November, 2009.

Finance Director Heidi Dombrowski explained that there is one change since the reading of the budget. The contingency fund was reduced by \$299 and expenses increased in special charges for mental health. The actual levy does not change.

**RESOLUTION NO. 25 (2009-2010)**

**Subject: Year 2010 Budget**

**BE IT RESOLVED** that there is hereby levied against the taxable property of Waupaca County as equalized for the year of 2009 the sum of \$678,911.70 as a state tax for forestry purposes, and

**BE IT FURTHER RESOLVED** that there is hereby levied against the taxable property of Waupaca County as equalized for the year 2009 the following sums:

\$ 5,270.00	as veteran's relief
\$15,982,297.00	as general tax
\$ 5,422,260.00	as debt service tax

**BE IT FURTHER RESOLVED** that there is hereby levied against the taxable property of Waupaca County as equalized for the year 2009 excepting Cities of Clintonville, New London and Waupaca, the sum of \$53,000 for bridges under Sec. 81.38, Wisconsin Statutes, and

**BE IT FURTHER RESOLVED** that there is hereby levied against the taxable property of Waupaca County as equalized for the year 2009 excepting the Cities of Clintonville, Manawa, Marion, New London, Waupaca, Weyauwega, Village of Fremont, Village of Scandinavia and the Village of Iola, the sum of \$794,465.00 for Public Libraries under Section 43.64 Wisconsin Statutes, and

**NOW, THEREFORE, BE IT RESOLVED THAT** the Year 2010 Budget be adopted at the summary level as printed in the Proceedings of the Waupaca County Board of Supervisors. Department heads shall operate their programs as presented in their proposed line item budgets.

**RECOMMENDED FOR INTRODUCTION BY WAUPACA COUNTY FINANCE AND PERSONNEL COMMITTEE:** /s/ James Loughrin, John F. Penney, Kay Hillskotter, G. Robert Flease, Duane R. Brown, Patricia Craig, Dick Koeppen

ATTEST:  
/s/ Mary A. Robbins, Waupaca County Clerk

APPROVED AS TO FORM:  
/s/ Jeffrey Siewert, Corporation Counsel

Supr. Brown moved and Supr. Sperl seconded the motion to adopt Resolution No. 25 (2009-2010). Motion carried 16-8 with Suprs. Kussmann, Handrich, Boyer, Ellis, Penney, Johnson, Craig, and Hillskotter voting no. Passed the 10<sup>th</sup> day of November, 2009.

Finance & Personnel Committee Chair Jim Loughrin reported that preparing the budget the past 5 years has been exceedingly difficult. On behalf of the Finance & Personnel Committee, Supr. Loughrin thanked the department heads and everyone who helped with this budget for a job well done.

**REPORT NO. 13 (2009-2010)**  
**Veterans Service Office Annual Report**  
**Jon LiDonne, County Veterans Service Officer**

Jon LiDonne presented the Financial Report, Admissions, Training Sessions and other services provided for the year 2008 by the Veterans Service Office. Jon LiDonne also reviewed the Old Glory Honor Flight. Chair Koeppen placed Report No. 13 on file in its entirety in the County Clerk's Office.

**AMENDMENT TO THE WAUPACA COUNTY CODE OF ORDINANCES**  
**Chapter 36 -- Waupaca County Floodplain Ordinance**

**The Waupaca County Board of Supervisors does hereby ordain and enact the following amendments to the Waupaca County Floodplain Ordinance, Chapter 36:**

Delete:

~~Section 1.5(2)~~

OFFICIAL MAPS : ~~Based on the FIS~~

- ~~A. Flood Insurance Rate Map (FIRM), panel numbers 550492-0005-0220, dated January 2, 1987, with corresponding profiles that are based on the Flood Insurance Study (FIS).~~
- ~~B. Flood Boundary and Floodway Maps (FBFW), panel numbers 550492-0001-0045, dated August 15, 1977.~~
- ~~C. Flood Boundary and Floodway Maps (FBFW), panel numbers 550492-0140, dated August 10, 1979.~~
- ~~D. Changes to the Floodlimits, Wolf River Area (New London to Fremont) by DNR, map numbers 1-21, dated February 1984, with corresponding profiles that are used on the Flood Insurance Study (FIS). Final DNR approval date, March 23, 1984.~~
- ~~E. Changes to the Floodlimits, Wolf River Area (Fremont to Winnebago County Line) by DNR, map numbers 1-21, dated June 30, 1989. Final DNR approval date, October, 1988.~~

Add text:

1.5(2)(a) OFFICIAL MAPS: Based on Waupaca County Flood Insurance Study (FIS), dated (January 20, 2010), volume numbers (55135CV000A)

- (a) Waupaca County Flood Insurance Rate Map (FIRM), panel number :  
55135C0014D, 55135C0015D, 55135C0025D, 55135C0043D,  
55135C0045D, 55135C0050D, 55135C0066D, 55135C0067D,  
55135C0070D, 55135C0075D, 55135C0086D, 55135C0087D,  
55135C0088D, 55135C0089D, 55135C0093D, 55135C0094D,  
55135C0095D, 55135C0113D, 55135C0115D, 55135C0120D,

55135C0150D, 55135C0170D, 55135C0175D, 55135C0181D,  
55135C0182D, 55135C0185D, 55135C0200D, 55135C0201D,  
55135C0203D, 55135C0205D, 55135C0210D, 55135C0215D,  
55135C0218D, 55135C0219D, 55135C0220D, 55135C0232D,  
55135C0235D, 55135C0250D, 55135C0251D, 55135C0255D,  
55135C0275D, 55135C0300D, 55135C0305D, 55135C0309D,  
55135C0310D, 55135C0315D, 55135C0317D, 55135C0320D,  
55135C0335D, 55135C0350D, 55135C0356D, 55135C0357D,  
55135C0358D, 55135C0359D, 55135C0375D, 55135C0386D,  
55135C0387D, 55135C0388D, 55135C0389D, 55135C0391D,  
55135C0392D, 55135C0393D, 55135C0394D, 55135C0400D,  
55135C0411D, 55135C0425D, 55135C0430D, 55135C0433D,  
55135C0434D, 55135C0435D, 55135C0440D, 55135C0441D,  
55135C0442D, 55135C0445D, 55135C0451D, 55135C0452D,  
55135C0453D, 55135C0454D, 55135C0456D, 55135C0457D,  
55135C0458D, 55135C0459D, 55135C0475D, 55135C0478D,  
55135C0479D, 55135C0480D, 55135C0481D, 55135C0482D,  
55135C0483D, 55135C0484D, 55135C0490D, 55135C0491D,  
55135C0492D, 55135C0493D, 55135C0494D, 55135C0501D,  
55135C0502D, 55135C0503D, 55135C0504D, 55135C0506D,  
55135C0508D, 55135C0510D, 55135C0511D, 55135C0512D,  
55135C0513D, 55135C0514D, 55135C0520D, 55135C0550D,  
55135C0600D, 55135C0625D, 55135C0626D, 55135C0627D,

dated **January 20, 2010** with corresponding profiles that are based on the Flood Insurance Study (FIS)

- (b) Waupaca County Flood Storage District Map Panels 1-4 dated January 20, 2010 and approved by Wisconsin DNR.
- (c) Dam failure maps for the following:
  - Marion Dam Failure Inundation Map done on March 4, 1993
  - Iola Dam Failure Inundation Map done on August 1, 2005

Approved by: The DNR and FEMA

Add text:

1.5(3)(d) The Flood Storage District (FSD) is that area of the floodplain where storage of floodwaters is calculated to reduce the regional flood discharge.

Change text:

Section 2.4(1) and (5) - Change the “Department of Health and Family Services” to “Department of Health Services”

Add text:

## **5.0 OTHER FLOODPLAIN DISTRICTS**

Other floodplain districts may be established under the ordinance and reflected on the floodplain zoning map. These districts may include general floodplain districts and flood storage districts.

### **5.1 GENERAL FLOODPLAIN DISTRICT (GFP)** (this section needs to be reformatted)

### **5.2 FLOOD STORAGE DISTRICT** (*New text for Flood Storage District*).

The flood storage district delineates that portion of the floodplain where storage of floodwaters has been taken into account and is relied upon to reduce the regional flood discharge. The district protects the flood storage areas and assures that any development in the storage areas will not decrease the effective flood storage capacity which would cause higher flood elevations.

#### (1) APPLICABILITY

The provisions of this section apply to all areas within the Flood Storage District (FSD), as shown on the official floodplain zoning maps.

#### (2) PERMITTED USES

Any use or development which occurs in a flood storage district must meet the applicable requirements in s. 4.3.

#### (3) STANDARDS FOR DEVELOPMENT IN FLOOD STORAGE DISTRICTS

- (a) Development in a flood storage district shall not cause an increase equal or greater than 0.01 of a foot in the height of the regional flood.
- (b) No development shall be allowed which removes flood storage volume unless an equal volume of storage as defined by the pre-development ground surface and the regional flood elevation shall be provided in the immediate area of the proposed development to compensate for the volume of storage which is lost, (compensatory storage). Excavation below the groundwater table is not considered to provide an equal volume of storage.
- (c) If compensatory storage cannot be provided, the area may not be developed unless the entire area zoned as flood storage district – on this waterway – is rezoned to the floodfringe district. This must include a revision to the floodplain study and map done for the waterway to revert to the higher regional flood discharge calculated without flood plain storage, as per s. 8.1 of this ordinance.

- (d) No area may be removed from the flood storage district unless it can be shown that the area has been filled to the flood protection elevation and is contiguous to other lands lying outside of the floodplain.

Change text:

Section 6.1(2)(d) and (e)1. - Change the phrase ..."exceeds 50%" to ..."equals or exceeds 50%"

Section 6.3(3)(c) - Change the phrase "...exceeds 50%" to "...equals or exceeds 50%"

Add text:

**6.4 FLOOD STORAGE AREAS**

No modifications or additions shall be allowed to any nonconforming structure in a flood storage area unless the standards outlined in 5.2(3) are met.

Add text:

Section 10(8) Camping Unit - Add "or other mobile recreational vehicle" to the end of existing definition.

Add definition:

Section 10(44) - Add definition of "NAVD" or "NORTH AMERICAN VERTICAL DATUM" - Elevations referenced to mean sea level datum, 1988 adjustment. (This section needs to be reformatted)

A public hearing to solicit comments on proposed floodplain ordinance and map revisions that are required by state and federal law. These revisions govern development in mapped floodplain areas.

**EFFECTIVE DATE**

Approval of the Zoning Committee and Upon enactment of the County Board of Supervisors, the amendment will be in full force and effect within Waupaca County and each Town as provided in Section 59.69(5)e, Wis. Stats.

ATTEST:  
/s/ Mary A. Robbins, Waupaca County Clerk

APPROVED AS TO FORM:  
/s/ Jeffrey Siewert, Corporation Counsel

Zoning Administrator Dave Rosenfeldt explained that the floodplain mapping provided by FEMA needs to be adopted by January 20, 2010. Since there will not be a December County Board meeting, this amendment will need to be approved contingent on public hearing.

Supr. Kussmann moved and Supr. Ellis seconded the motion to approve the amendments to Chapter 36 of the Waupaca County Code of Ordinances contingent on public hearing. Motion carried 24-0. Passed the 10<sup>th</sup> day of November, 2009.

### **APPOINTMENTS**

Supr. Flink moved and Supr. Brown seconded the motion to appoint Gerald Connolly to the Veteran's Service Commission for a 3-year term. Motion carried 24-0. Passed the 10<sup>th</sup> day of November, 2009.

### **ANNOUNCEMENTS AND CORRESPONDENCE**

Clerk Robbins announced that the Marion Advertiser will be the Official Newspaper for 2010.

Chair Koeppen placed the following correspondence for November on file in the County Clerk's Office: Waupaca County Economic Development Corp. Monthly Report and Revolving Loan Fund Report, Commendation for Public Health Services – DHHS, and Post Crescent article.

Supr. Craig moved and Supr. Trambauer seconded the motion to adjourn. Motion carried 24-0. Chair Koeppen declared the meeting adjourned at 10:00 a.m.

Mary A. Robbins  
Waupaca County Clerk