WAUPACA COUNTY BOARD OF SUPERVISORS ADJOURNED ORGANIZATIONAL SESSION October 27, 2009

Chair Koeppen called the meeting to order at 9:00 a.m. with 26 members present.

Present: Suprs. Aasen, Allen, Barrington, Boyer, Brown, Craig, Ellis, Flease, Flink, Hagen, Handrich, Hillskotter, Johnson, Jonely, Koeppen, Kussmann, Loughrin, Lloyd Mares, Martin Mares, Gerald Murphy, Terry Murphy, Penney, Peterson, Sorensen, Sperl, Trambauer. Supr. Sasse was excused.

Chair Koeppen made the open meeting statement that this meeting and all other meetings of this board are open to the public. Proper notice has been posted and given to the press, in accordance with Wisconsin Statutes so the citizenry may be aware of the time, place and agenda of this meeting.

A moment of silent meditation was observed followed by the Pledge of Allegiance.

Supr. Flink moved and Supr. L. Mares seconded the motion to approve the amended agenda. Motion carried 26-0. Passed the 27th day of October, 2009.

Supr. Peterson moved and Supr. G. Murphy seconded the motion to approve the minutes of the September 22 and October 13, 2009 meetings. Motion carried 26-0. Passed the 27th day of October, 2009.

REPORT NO. 12 (2009-2010) DEPARTMENT OF HEALTH & HUMAN SERVICES 2008 Annual Report Ted Phernetton, Director

Ted Phernetton reviewed the Health and Human Services 2008 Annual Report. The report will be filed in its entirety in the County Clerk's Office.

CAPITAL IMPROVEMENT PROJECTS Heidi Dombrowski, Finance Director

Clerk Robbins read the following resolution into the record:

RESOLUTION NO. 23 (2009-2010) INITIAL RESOLUTION AUTHORIZING THE ISSUANCE OF \$610,000 GENERAL OBLIGATION PROMISSORY NOTES FOR HIGHWAY PROJECTS

BE IT RESOLVED by the Board of Supervisors of Waupaca County, Wisconsin (the "County") that there shall be issued, pursuant to Chapter 67, Wisconsin Statutes, general obligation promissory notes in an amount not to exceed \$610,000 for the public purpose of

paying the cost of highway projects. There shall be levied on all the taxable property of the County a direct, annual, irrepealable tax sufficient to pay the interest on said notes as it becomes due, and also to pay and discharge the principal thereof.

RECOMMENDED FOR INTRODUCTION BY WAUPACA COUNTY FINANCE AND PERSONNEL COMMITTEE: /s/ James Loughrin, Gary Barrington, John F. Penney, Kay Hillskotter, G. Robert Flease, Duane R. Brown, Patricia Craig, Dick Koeppen

ATTEST: APPROVED AS TO FORM:

/s/ Mary A. Robbins, Waupaca County Clerk /s/ Jeffrey Siewert, Corporation Counsel

Supr. Flink moved and Supr. Flease seconded the motion to adopt Resolution No. 23 (2009-2010). Finance Director Heidi Dombrowski explained that with passage of this resolution, capital projects would be removed from the operating budget and put into a long-term borrowing package for the Highway Department. Motion defeated 20-7 on a 3/4 vote of members elected.

Aye: Supr. Koeppen, Supr. Flink, Supr. L. Mares, Supr. T. Murphy, Supr. Aasen, Supr. Peterson, Supr. Sorensen, Supr. Hagen, Supr. Sperl, Supr. G. Murphy, Supr. Ellis, Supr. Penney, Supr. Jonely, Supr. Trambauer, Supr. Flease, Supr. M. Mares, Supr. Allen, Supr. Brown, Supr. Loughrin and Supr. Barrington. (20 ayes)

Nay: Sasse (absent), Supr. Kussmann, Supr. Handrich, Sup. Boyer, Supr. Johnson, Supr. Craig and Supr. Hillskotter. (7 nay votes including the absent member)

Abstaining: None

Supr. Craig moved and Supr. Flease seconded the motion to move \$600,000 general obligation promissory notes for highway projects to the operating levy. Motion fails 10-16 with Suprs. Koeppen, T. Murphy, Aasen, Sorensen, Boyer, Sperl, G. Murphy, Ellis, Penney, Jonely, Flease, M. Mares, Allen, Brown, Loughrin and Barrington voting no.

Chair Koeppen referred the matter back to the management team for further discussion and report to the Finance & Personnel Committee on November 4.

Chair Koeppen called for a short recess. Chair Koeppen called the meeting to order.

Supr. Hillskotter from the nay side of the vote moved and Supr. Sperl seconded the motion to reconsider Resolution No. 23 (2009-2010). This motion carried 22 ayes to 4 nays.

Supr. M. Mares moved and Supr. Brown seconded the motion to adopt Resolution No. 23 (2009-2010). Motion carried 22-5 with Suprs. Kussmann, Boyer, Johnson, Craig and Sasse (absent) voting no. Passed the 27th day of October, 2009.

SUMMARY OF WAUPACA COUNTY'S YEAR 2010 PROPOSED OPERATING, SPECIAL PURPOSE AND DEBT SERVICE BUDGETS

EQUALIZED PROPERTY VALUES (TID OUT) 2004 - \$3,040,818,100 2005 - \$3,242,027,000 - 6.6169% Increase 2006 - \$3,460,443,800 - 6.7370% Increase 2007 - \$3,651,525,500 - 5.5219% Increase 2008 - \$3,812,010,100 - 4.3950% Increase 2009 - \$3,834,319,200 - 0.5852% Increase	COMBINED BUDGET TOTALS	DEBT SERVICE BUDGET DEBT SERVICE FUND PRINCIPAL - G. O. BONDS, NOTES AND LOANS INTEREST - G. O. BONDS, NOTES AND LOANS DEBT SERVICE BUDGET SUBTOTAL	SPECIAL PURPOSE BUDGET GENERAL FUND - LIBRARY AIDS TRANSPORTATION SERVICES FUND - LOCAL BRIDGE AIDS SPECIAL PURPOSE BUDGET SUBTOTAL	ENTERPRISE FUNDS LAKEVIEW MANOR NURSING HOME FUND HIGHWAY OPERATIONS FUND OPERATING BUDGET SUBTOTAL	CAPITAL OUTLAY	TRANSPORTATION SERVICES FUND ECONOMIC DEVELOPMENT FUND HEALTH AND HUMAN SERVICES FUND	STATE SHARED REVENUE STATE COMPUTER AID	OTHER FINANCING USES - CONTINGENCY COUNTY SALES TAX REVENUE	TRANSFERS TO OTHER FUNDS	CULTURE, RECREATION AND EDUCATION CONSERVATION AND DEVELOPMENT	HEALTH AND HUMAN SERVICES	PUBLIC SAFELY	GENERAL GOVERNMENT	OPERATING BUDGET
TAX LEVY \$ 18,009,806 \$ 18,956,184 \$ 19,356,286 \$ 20,433,892 \$ 20,991,393 \$ 22,257,292	\$ 80,207,280	\$ 4,288,130 1,247,397 \$ 5,535,527	\$ 794,465 53,000 \$ 847,465	3,966,216 14,787,334 \$ 73,824,288	4,130,000	4,654,194 361,525 26,110,683		377,664	14,790	874,906 1,174,114	231,438	9,627,948 872,421	\$ 6,641,055	YEAR 2010 PROPOSED EXPENDITURES
BUDGET YEAR 2005 2006 2007 2008 2009 2010	\$ 54,376,570	\$ 13,130 1,659 \$ 14,789		2,581,779 14,787,334 \$ 54,361,781	600,000	2,482,000 361,525 22,838,138	1,739,483 39,000	2,600,000	14,790	160,825 499,395	11,500	749,451	\$ 2,916,952	YEAR 2010 PROPOSED REVENUES
OPERATING BUDGET MILL RATE \$4.535954 \$4.349523 \$4.163353 \$4.097784 \$4.003773 \$4.169598	\$ 3,573,418	\$ 98,478 \$ 98,478		\$ 3,474,940	3,350,000				1				\$ 124,940	FUND BALANCE APPLIED
SPECIAL PURPOSE MILL RATE \$0.232303 \$0.225264 \$0.218517 \$0.202454 \$0.204079 \$0.221021	\$ 22,257,292	\$ 4,176,522 1,245,738 \$ 5,422,260	\$ 794,465 53,000 \$ 847,465	1,384,437	180,000	2,172,194 - 3,272,545	(1,739,483) (39,000)	377,664 (2,600,000)	•	714,081 674,719	219,938	7,648,339 122.970	\$ 3,599,163	YEAR 2010 PROPOSED TAX LEVY
DEBT SERVICE MILL RATE \$1.154428 \$1.272229 \$1.211715 \$1.295751 \$1.295751 \$1.414139	\$ 20,991,393	\$ 3,540,000 1,411,020 \$ 4,951,020	\$ 724,949 53,000 \$ 777,949	1,363,349 \$ 15,262,424	84,000	2,772,194 - 3,272,545	(1,790,386) (41,000)	(2,800,000)	•	708,473 666,216	213,958	7,690,341	\$ 2,997,567	YEAR 2009 ADOPTED TAX LEVY
COMBINED MILL RATE \$5.922685 \$5.847016 \$5.593585 \$5.595989 \$5.506647 \$5.804758	\$ 1,265,899	\$ 636,522 (165,282) \$ 471,240	\$ 69,516 \$ 69,516	21,088 \$ 725,143	96,000	(600,000)	50,903 2,000	377,664 200,000	•	5,608 8,503	5,980	(42,002) (2.197)	\$ 601,596	TAX LEVY INCREASE (DECREASE)
PERCENT INCREASE (DECREASE) 3.30% -1.28% -4.33% 0.04% -1.60% 5.41%	6.03%	17.98% -11.71% 9.52%	9.59% 0.00% 8.94%	1.55% 0.00% 4.75%	114.29%	-21.64% 0.00% 0.00%	2.84% 4.88%	#DIV/0! 7.14%	0.00%	0.79% 1.28%	2.79%	-0.55% -1.76%	20.07%	PERCENT INCREASE (DECREASE)

2010 PROPOSED BUDGET Heidi Dombrowski, Finance Director

Heidi Dombrowski presented the proposed 2010 budget, gave a brief overview, and reviewed the Summary of Waupaca County's 2010 Proposed Operating, Special Purpose and Debt Service Budgets. Chair Koeppen placed the 2010 Proposed Budget on file in its entirety in the County Clerk's Office.

AMEND CHAPTER 7.04 OF THE WAUPACA COUNTY CODE OF ORDINANCES

SUBJECT: Speed Restriction – County Trunk highway "C"

WHEREAS, a traffic and engineering investigation has been made on the following described highway in the Town of Dupont; and

WHEREAS, the maximum permissible speed at which vehicles can be operated on said highway, which is reasonably safe and prudent, has been established to Sec. 346.57 and Sec. 349.11 of the Wisconsin Statutes.

NOW, THEREFORE, BE IT RESOLVED that the Waupaca County Board of Supervisors do hereby ordain as follows:

35 miles per hour from the intersection of STH 110 and CTH "C" westerly 1,300 feet.

This speed restriction shall be effective upon erection of standard signs giving notice thereof.

RECOMMENDED FOR INTRODUCTION BY WAUPACA COUNTY HIGHWAY COMMITTEE: /s/ G. Robert Flease, William Jonely, Donald Aasen, James Flink, Lloyd Mares

ATTEST: APPROVED AS TO FORM:

/s/ Mary A. Robbins, Waupaca County Clerk /s/ Jeffrey Siewert, Corporation Counsel

Supr. Flink moved and Supr. L. Mares seconded the motion to adopt the amendment to Chapter 7.04 of the Waupaca County Code of Ordinances. Motion carried 26-0. Passed the 27th day of October, 2009.

RESOLUTION NO. 22 (2009-2010)

SUBJECT: RESOLUTION FOR WAUPACA COUNTY PARTICIPATION IN THE IMPLEMENTATION OF FAMILY CARE AND FAMILY CARE PARTNERSHIP

To the Honorable Chair and Board of Supervisors of Waupaca County, Wisconsin:

- **WHEREAS,** Governor Doyle and the State Legislature have approved the expansion of Family Care as part of the 2009/2011 State Budget; and,
- **WHEREAS,** The Northeast Wisconsin Long Term Care Consortium consists of the Waupaca County Department of Health and Human Services, together with eleven counties and three tribes, has been a key partner in regional planning for long term care reform since 2005; and.
- **WHEREAS,** Waupaca County Department of Health and Human Services has been a partner with Outagamie and Calumet counties since 2006 in the Calumet, Outagamie and Waupaca (COW) Aging and Disability Resource Center (ADRC) which is an integral part of long term care reform; and,
- **WHEREAS,** the Waupaca County Board of Supervisors resolved that Waupaca County be included in Community Care, Inc.'s, application to the Federal Government for the Special Needs Plan Expansion and that the Health and Human Services Board be authorized and directed to continue planning efforts with the COW subgroup and Community Care, Inc. for tentative implementation of Family Care and Partnership in 2010; and,
- **WHEREAS,** Community Care, Inc. through their accepted proposal to the State of Wisconsin has agreed to assume the financial risk for administering the Family Care and Partnership programs to Waupaca County residents and to contract with Waupaca County to provide specific long term care services and programs; and,
- WHEREAS, WI Act 20 provides that the annual contribution of a county offering the Family Care program shall be no more than the actual amount that the county spent on long term care services for the Family Care target populations in 2006; and if that amount exceeds 22 percent of the county's Basic County Allocation (BCA), that amount shall be decreased to 22 percent of BCA over a five-year period; and,
- **WHEREAS,** Waupaca County's financial obligation in 2006 was \$1,397,312 which represents over 69 percent of the BCA which will reduce to 22 percent of BCA or \$435,459 at the end of the five-year buy down period; and,
- **WHEREAS,** The savings generated by the reduction of the county contribution to 22 percent of BCA, as a result of the regionalization of Family Care, shall be appropriated for county human services; and,
- **NOW, THEREFORE, BE IT RESOLVED** By the Waupaca County Board of Supervisors herein assembled, do hereby support the State of Wisconsin's Long Term Care Reform efforts through expansion of the Family Care and Partnership Programs in Waupaca County as follows:
 - Authorizes the Health and Human Services Director to notify the Wisconsin Department of Health Services of Waupaca County's intent to participate in the implementation of Family Care and Partnership Programs, and

- Supports the appointment of the Health and Human Services Director or designee to the Community Care Inc. Board of Directors, and
- Supports the implementation of Family Care and Partnership Programs by Community Care, Inc. and the intent of the Health and Human Services Department to be a provider of services and programs to consumers of Family Care and Partnership that are deemed feasible by the Health and Human Services Director.

RECOMMENDED FOR INTRODUCTION BY WAUPACA COUNTY DEPARTMENT OF HEALTH & HUMAN SERVICES BOARD AND WAUPACA COUNTY FINANCE AND PERSONNEL COMMITTEE: /s/ Gerald M. Murphy, Monica Sperl, Steve Goedderz, John Trambauer, Don L. Allen, James Loughrin, Gary Barrington, John F. Penney, Kay Hillskotter, G. Robert Flease, Duane R. Brown, Patricia Craig, Don Aasen

ATTEST: APPROVED AS TO FORM:

/s/ Mary A. Robbins, Waupaca County Clerk /s/ Jeffrey Siewert, Corporation Counsel

Supr. G. Murphy moved and Supr. Trambauer seconded the motion to adopt Resolution No. 22 (2009-2010). Motion carried 26-0. Passed the 27th day of October, 2009.

RESOLUTION NO. 24 (2009-2010)

Subject: Non-Represented Employees and Elected Officials Salary Adjustment

WHEREAS, the Waupaca County Finance and Personnel Committee reviewed the salaries of the non-represented county employees and

WHEREAS, the Finance and Personnel Committee has concluded that non-represented employees and County Constitutional Officials (per Wis. State Stats. 59.22(1)(a)). (Sheriff, County Clerk, Treasurer, Register of Deeds, Clerk of Circuit Court and Coroner) annual rate of pay shall not be increased for 2010.

NOW, THEREFORE, BE IT RESOLVED that the Waupaca County Board of Supervisors does hereby authorize a 0% salary increase as stated above for all non-represented county employees and County Constitutional Officials effective January 1, 2010.

RECOMMENDED FOR INTRODUCTION BY WAUPACA COUNTY FINANCE & PERSONNEL COMMITTEE: /s/ James Loughrin, Gary Barrington, Patricia Craig, Kay Hillskotter, Duane R. Brown, John F. Penney, Dick Koeppen, G. Robert Flease

ATTEST: APPROVED AS TO FORM:

/s/ Mary A. Robbins, Waupaca County Clerk /s/ Jeffrey Siewert, Corporation Counsel

Supr. Handrich moved and Supr. Peterson seconded the motion to adopt Resolution No. 24 (2009-2010). Motion carried 24-2 with Suprs. T. Murphy and Hillskotter voting no. Passed the 27th day of October, 2009.

ANNOUNCEMENTS AND CORRESPONDENCE

Chair Koeppen placed the following correspondence for October on file in the County Clerk's Office: Waupaca County Economic Development Corp. Monthly Report and Revolving Loan Fund Report, City of Clintonville Old Clock Factory success story, Letter to Matthew & Jo Lynn Gergeni from the County Treasurer, and Waupaca County Law Enforcement press release.

Chair Koeppen called for a recess until 11:00 a.m. Chair Koeppen called the meeting to order at 11:00 a.m.

Supr. Craig moved and Supr. Boyer seconded the motion to go into closed session pursuant to WI State Stats. §19.85(1)(b) "considering dismissal, demotion, licensing or discipline of any public employee or person licensed by a board or commission or the investigation of charges against such person,...and the taking of formal actions on any such matter," to wit: conduct hearing in relation to charges filed against Lakeview Manor official/employee. The employee has a right to demand that such hearing proceed in open session. Roll call vote was taken:

Aye: Supr. Kussmann, Supr. Koeppen, Supr. Handrich, Supr. Flink, Supr. L. Mares, Supr. T. Murphy, Supr. Aasen, Supr. Peterson, Supr. Boyer, Supr. Hagen, Supr. Sperl, Supr. G. Murphy, Supr. Ellis, Supr. Penney, Supr. Johnson, Supr. Craig, Supr. Hillskotter, Supr. Jonely, Supr. Trambauer, Supr. Flease, Supr. M. Mares, Supr. Allen, Supr. Brown, Supr. Loughrin.

Nay: None

Abstain: Supr. Barrington and Supr. Sorensen abstained from the vote. Supr. Sasse was absent for the day.

CLOSED SESSION

Supr. Sperl moved and Supr. Handrich seconded the motion to return to OPEN SESSION and immediately return into Closed Session under Wis. State Stats §19.85(1)(a) "deliberating concerning a case which was the subject of any judicial or quasi-judicial trial or hearing before that government body," to wit: deliberate concerning decision on charges filed against Lakeview Manor official/employee. Roll call vote was taken:

Aye: Supr. Kussmann, Supr. Koeppen, Supr. Handrich, Supr. Flink, Supr. L. Mares, Supr. T. Murphy, Supr. Aasen, Supr. Peterson, Supr. Boyer, Supr. Hagen, Supr. Sperl, Supr. G. Murphy, Supr. Ellis, Supr. Penney, Supr. Johnson, Supr. Craig, Supr. Hillskotter, Supr. Jonely, Supr. Trambauer, Supr. Flease, Supr. M. Mares, Supr. Allen, Supr. Brown, Supr. Loughrin.

Nay: None

Abstain: Supr. Barrington and Supr. Sorensen abstained from the vote.

Absent: Supr. Sasse was absent for the day. Supr. Jonely left the meeting at 12:20 p.m.

CLOSED SESSION

Court Reporter was asked to leave and that the room be cleared, Supr. Barrington, Supr. Sorensen, and Attorney Andrew Phillips left the room, County Clerk Robbins was asked to stay.

Supr. Flease moved and Supr. M. Mares seconded the motion to return to Open Session for any decisions to make on matters discussed in closed session. Persons who had left the room were invited back in for the open session meeting.

OPEN SESSION

Supr. Boyer moved and Supr. Trambauer seconded the motion that the County Board found cause for removal of Lakeview Manor Administrator for the County of Waupaca. Roll call vote was taken: 23 ayes; 0 nays; 2 abstentions and 2 absent.

Aye: Supr. Kussmann, Supr. Koeppen, Supr. Handrich, Supr. Flink, Supr. L. Mares, Supr. T. Murphy, Supr. Aasen, Supr. Peterson, Supr. Boyer, Supr. Hagen, Supr. Sperl, Supr. G. Murphy, Supr. Ellis, Supr. Penney, Supr. Johnson, Supr. Craig, Supr. Hillskotter, Supr. Trambauer, Supr. Flease, Supr. M. Mares, Supr. Allen, Supr. Brown, Supr. Loughrin.

Nay: None

Abstain: Supr. Barrington and Supr. Sorensen abstained from the vote.

Absent: Supr. Sasse was absent for the day. Supr. Jonely left the meeting at 12:20 p.m. and did not vote.

Supr. Aasen moved and Supr. T. Murphy seconded the motion to adjourn the County Board meeting in open session. The motion carried 23 to 0. The meeting was declared adjourned at 2:00 p.m.

Mary A. Robbins Waupaca County Clerk