## WAUPACA COUNTY BOARD OF SUPERVISORS ADJOURNED ANNUAL SESSION FEBRUARY 19, 2002

County Board Chair Brown called the meeting to order at 9:00 a.m. with 24 members present.

### **Supervisors entitled to seats:**

District 1: Rose Mary Sasse Dennis Kussmann District 2: District 3: Dick Koeppen Donald L. Steenbock District 4: James Flink District 5: District 6: Lloyd Mares Raymond M. Arndt District 7: Donald Aasen District 8: District 9: Donald J. Peterson District 10: Gene Sorensen Fred J. Rasmussen District 11: District 12: Robert H. Whitman District 13: **Eunice Lawrence** District 14: Donald E. Fabricius District 15: Kenneth Hurlbut District 16: John F. Penney Dale Bonikowske District 17: Patricia Craig District 18: District 19: Kay Hillskotter William Jonely District 20: Carl Kietzmann District 21: District 22: G. Robert Flease District 23: Dona Gabert District 24: **Jack Algiers** District 25: Duane R. Brown District 26: James Loughrin **Gary Barrington** District 27:

Suprs. Rasmussen, Algiers and Koeppen were excused.

County Board Chair Brown made the opening statement that this meeting and all other meetings of this board are open to the public. Proper notice has been posted and given to the press, in accordance with Wisconsin Statutes so the citizenry may be aware of the time, place and agenda of this meeting.

Pledge of Allegiance was said by all followed by a moment of silence.

Supr. Flink moved and Supr. Mares seconded the motion to approve the amended agenda. Motion carried 24-0.

Supr. Bonikowske moved and Supr. Arndt seconded the motion to approve the minutes from the January 15, 2002 meeting. Motion carried 24-0.

## REPORT NO. 16 Waupaca County Transportation Coordination Study – DHHS

Community Care Division Coordinator Pat Enright presented the Waupaca County Transportation Coordination Study. Chairman Brown placed Report No. 16 on file in its entirety in the County Clerk's Office.

#### OTHER COMMITTEE REPORTS

Supr. Loughrin of the Finance & Personnel Committee reported on the hiring procedure for filling vacant positions that will go into effect on March 1, 2002.

Supr. Whitman reported on the status of water and sewer hook-up to Lakeview Manor. Hook-up could be done in June or July.

Supr. Craig reported on the WCA Legislative Exchange held in Madison in February.

Supr. Penney reported on the public forum with legislators held in Stevens Point.

# AMENDMENT TO CHAPTER NO. 34 Town of Dayton, C-G to A-G 2002-458 Z-1-02

Parcel #03-12-43-6, Z-1-02, James A. Kluge in Sec. 12, Town of Dayton for a Zoning Map Amendment from a C-G (General Commercial) zone to an A-G (General Agriculture) zone to make the zoning consistent with the surrounding properties.

An amendment to amend the Waupaca County Zoning Ordinance by changing the zoning classification of certain specified lands located in part of the SW ¼ of the SE ¼ of Sec. 12, Town of Dayton, lying along East Road, Fire Number N-1700, Waupaca County, Wisconsin, on approximately 3 acres.

Subject matter of this ordinance having been duly referred to and considered by the Waupaca County Planning and Zoning Committee and public hearing having been held after the giving of requisite notice of said hearing and a recommendation thereon reported to the Board of Supervisors, Waupaca County, Wisconsin as required by Section 59.97 of the Wisconsin Statutes, said Board does ordain as follows:

Section 1. The Zoning Map entitled Dayton Township, Waupaca County is hereby amended by changing the zoning classification of the area shown on the attached map, which is made a part of the ordinance from a C-G (General

Commercial) zone to an A-G (General Agriculture) zone.

- Section 2. This ordinance shall be in full force and effect in the Town of Dayton upon filing with the County Clerk of Waupaca County a certified copy of a resolution of the Town Board of Supervisors of said town approving said ordinance or 40 days after the adoption of the ordinance by County Board, unless a certified copy of a resolution disapproving the amendment is filed within ten (10) days with the County Clerk within that time.
- Section 3. All ordinances or parts of ordinances inconsistent with or in contravention of provisions of this ordinance are hereby repealed.

## I, Mary A. Robbins, Waupaca County Clerk

do hereby certify that the above Zoning Amendment was adopted on February 19, 2002. /s/ Mary A. Robbins, Waupaca County Clerk

Supr. Kussmann moved and Supr. Arndt seconded the motion to approve the amendment to Ordinance No. 34, 2002-458, Z-1-02. Motion carried 24-0.

#### **RESOLUTION NO. 53 (2001-2002)**

**SUBJECT:** January 1, 2001 Flexible Benefits Plan

**WHEREAS**, the County maintains the Waupaca County Group Health and Dental Benefit Plans (the "Group Health and Dental Plans"); and

**WHEREAS,** the County desires to allows its employees to participate in health and dependent care flexible spending account benefits as set forth in the Waupaca County Flexible Benefits Plan (the "Plan") on file in the Personnel Department; and

**WHEREAS,** the County wishes to adopt a Flexible Benefit Plan that complies with Section 125 of the Internal Revenue Code, to enable its employees to choose between qualified benefits under the Plan on a tax-excludable basis and/or taxable cash compensation; and

**WHEREAS**, the County wishes to adopt Flexible Benefit Plan documents that reflect the final regulations for Section 125 of the Internal Revenue Code.

**NOW, THEREFORE, BE IT RESOLVED,** that the Waupaca County Board of Supervisors hereby adopts the Waupaca County Flexible Benefits Plan (consisting of the three Flexible Benefits Plan Documents for Non-Represented Employees, Represented Employees and TeleCommunicator Employees) as amended and restated, effective as of January 1, 2001;

**BE IT FURTHER RESOLVED,** that the operation of the Waupaca County Group Health and Dental Benefits Plan will continue and all employee contributions thereunder will be made pursuant to the elections under the Flexible Benefits Plan document; and

**BE IT FURTHER RESOLVED,** that the Waupaca County Board is authorized and directed to take any and all action as may be necessary to effectuate this Resolution.

RECOMMENDED FOR INTRODUCTION BY THE WAUPACA COUNTY FINANCE AND PERSONNEL COMMITTEE: /s/ James Loughrin, Don Fabricius, John F. Penney, Kay Hillskotter, Jack V. Algiers, Dick Koeppen, Patricia Craig, Duane R. Brown

ATTEST: APPROVED TO FORM:

/s/ Mary A. Robbins, Waupaca County Clerk /s/ Jeffrey Siewert, Corporation Counsel

Supr. Craig moved and Supr. Hillskotter seconded the motion to adopt Resolution No. 53 (2001-2002). Passed this 19<sup>th</sup> day of February, 2002. Motion carried 24-0.

#### **RESOLUTION NO. 54 (2001-2002)**

**SUBJECT:** The Waupaca County Senior Nutrition Programs are celebrating 25 years of providing congregate and home delivered meals in our communities.

**WHEREAS**, the Older Americans Act of 1965 stated that provisions of community support services to assist elderly to remain in their own home and community; and

**WHEREAS**, in Wisconsin, senior nutritional programs started in 1974 with Waupaca County opening our first nutrition program in 1976; and

**WHEREAS,** adequate nutrition is critical to health, functioning, and the quality of life; the nutrition program meals provide at least one-third of the daily recommended dietary allowances to 3.1 million senior participants nation wide; and

**WHEREAS,** Waupaca County served 97,155 meals in 2000 through our seven nutrition sites, combining congregate and home delivered meal services; and

**WHEREAS**, the nutrition programs offer more than a meal; opportunity to volunteer, receive information, friendly conversations, education and counseling, a friendly visitor to the homebound, health promotions, recreation, and much, much more.

**NOW, THEREFORE, LET IT BE RESOLVED** that the Waupaca County Board of Supervisors hereby commends all Waupaca County Nutrition Programs for their 25 years of excellence and valuable community service.

**BE IT FURTHER RESOLVED** that each of the communities should also be commended for their local support and partnering with the nutrition programs.

RECOMMENDED FOR INTRODUCTION BY WAUPACA COUNTY DEPARTMENT OF HEALTH AND HUMAN SERVICES BOARD: /s/ Kay Hillskotter, Dr. Steven Goedderz,

Elizabeth Tautges, Dona Gabert, Nancy Mayne, Rose Mary Sasse, Carl Kietzmann, Gary Barrington, Don Aasen

ATTEST: APPROVED TO FORM:

/s/ Mary A. Robbins, Waupaca County Clerk /s/ Jeffrey Siewert, Corporation Counsel

Supr. Whitman moved and Supr. Sasse seconded the motion to adopt Resolution No. 54 (2001-2002). Passed this 19<sup>th</sup> day of February, 2002. Motion carried 24-0.

#### **RESOLUTION NO. 55 (2001-2002)**

**SUBJECT:** The Health and Human Services Board, as well as the Advisory Committee on Aging and Transportation, is recommending the creation of a separate advisory committee to plan for specific transportation issues faced by elderly and disabled residents of Waupaca County.

**WHEREAS,** Waupaca County has a history of providing reliable, service-oriented transportation programs for the needy, elderly and disabled persons without other viable transportation options; and

**WHEREAS,** while, for the most part, the transportation providers and funding agencies have met many of the challenges of rural Waupaca County; and

**WHEREAS**, the Committee on Aging and Transportation requested in 2001 the East Central Wisconsin Regional Planning Commission conduct a Transportation Study of Waupaca County to assist the communities in planning for the short and long term needs of residents; and

**WHEREAS,** the Waupaca County Transportation Coordination Study report dated July 2001 recommends that a "stand-alone" Transportation Coordinating Committee be formed under the direction of the Department of Health and Human Services; and

**WHEREAS,** East Central Wisconsin Regional Planning Commission and the Department of Transportation have offered their technical assistance to develop the committee, thus providing increase funding knowledge in transportation services and coordination of existing services;

**NOW, THEREFORE, LET IT BE RESOLVED** that the Waupaca County Board of Supervisors recommends the creation of a Transportation Coordinating Committee that would be advisory to the Health and Human Services Board.

**BE IT FURTHER RESOLVED** that representation of the Committee will follow the recommendations as outlined under the Federal Section 5310, Elderly and Disabled Transportation Capital Assistance Program.

RECOMMENDED FOR INTRODUCTION BY WAUPACA COUNTY DEPARTMENT OF HEALTH AND HUMAN SERVICES BOARD: /s/ Kay Hillskotter, Dr. Steven Goedderz,

Elizabeth Tautges, Dona Gabert, Nancy Mayne, Rose Mary Sasse, Carl Kietzmann, Gary Barrington, Don Aasen

ATTEST: APPROVED TO FORM:

/s/ Mary A. Robbins, Waupaca County Clerk /s/ Jeffrey Siewert, Corporation Counsel

Supr. Bonikowske moved and Supr. Barrington seconded the motion to adopt Resolution No. 55 (2001-2002). Passed this 19<sup>th</sup> day of February, 2002. Motion carried 24-0.

#### **RESOLUTION NO. 56 (2001-2002)**

# SUBJECT: Recommendation that STH 22/54 bypass interchange at USH 10 and County Trunk Highway "A" construction be moved forward

**WHEREAS,** Wisconsin Department of Transportation, Waupaca County, the City of Waupaca, the Town of Waupaca, and the Town of Lind have supported the design and construction of the STH 22/54 bypass of Waupaca; and

**WHEREAS,** Wisconsin Department of Transportation has hired OMNNI Associates to develop the environmental study in 2002, the right of way plat and construction plan for the STH 22/54 bypass; and

**WHEREAS,** Waupaca County, the City of Waupaca, the Town of Lind, the Town of Dayton, the Town of Farmington, the Town of Waupaca have jointly and cooperatively completed an approved land use plan on the eastside of Waupaca called "Waupaca East Gateway Area" which includes good sound transportation planning; and

**WHEREAS,** an important element of the "Waupaca East Gateway Area" plan is the construction of the STH 22/54 bypass, a grade-separated USH 10/CTH "A"/STH 22/54 interchange and a frontage road system for safety; and

**WHEREAS,** Waupaca County and the City of Waupaca have jointly signed an agreement with the Wisconsin Department of Transportation to fund over \$1,600,000.00 of the proposed eastside Waupaca STH 22/54 bypass project, which includes a proposed grade-separated USH 10/CTH "A"/STH 22/45 interchange with frontage road systems for safety; and

**WHEREAS,** Waupaca County and the City of Waupaca strongly support the Wisconsin Department of Transportation advancing the construction schedule of the proposed grade-separated USH 10/CTH "A"/STH 22/45 interchange with frontage road systems for safety; and

**WHEREAS,** Waupaca County and the City of Waupaca strongly encourage the Wisconsin Department of Transportation to take all appropriate interim measures to improve safety at the existing USH 10/CTH "A" at-grade intersection.

**WHEREAS,** the Waupaca County Board of Supervisors and the Waupaca Country Traffic Safety Committee have passed a resolution supporting the planned conversion of USH 10 to freeway standards; and

**WHEREAS,** the USH10/CTH "A" intersection is the most deadly intersection in Waupaca County and one of the most dangerous in the State of Wisconsin.

**NOW, THEREFORE, BE IT RESOLVED BY** the Waupaca County Board of Supervisors and Waupaca County Traffic Safety Committee that the construction of the USH 10/CTH "A" interchange be accelerated to be built in 2003 with the remainder of the STH 22/54 bypass to be constructed as soon as possible.

**RECOMMENDED FOR INTRODUCTION BY THE WAUPACA COUNTY HIGHWAY COMMITTEE:** /s/ Donald Fabricius, G. Robert Flease, Patricia Craig, James Flink, William Jonely

**RECOMMENDED FOR INTRODUCTION BY THE WAUPACA COUNTY TRAFFIC SAFETY COMMITTEE:** /s/ Harlan Dietz, Dean F. Steingraber, Don Fabricius, Steve Liebe, Larry Schlueter

ATTEST: APPROVED TO FORM:

/s/ Mary A. Robbins, Waupaca County Clerk /s/ Jeffrey Siewert, Corporation Counsel

Supr. Flease moved and Supr. Flink seconded the motion to adopt Resolution No. 55 (2001-2002). Passed this 19<sup>th</sup> day of February, 2002. Motion carried 24-0.

#### **APPOINTMENTS**

List of Fire Wardens for Waupaca County. County Clerk asked for any corrections, additions or deletions; Richard Anderson was added for the Town of Iola, Arcille & Gordon Niemuth were added for the Town of Royalton, and Dave Piotraschke's address was corrected to read N5355 CTY SS, Tigerton. Supr. Steenbock moved and Supr. Hurlbut seconded the motion to adopt the List of Fire Wardens for Waupaca County as corrected. Motion carried 24-0.

#### ANNOUNCEMENTS AND CORRESPONDENCE

Waupaca County Economic Development Corporation Report for January is placed on file in the Clerk's Office and made part of the minutes.

The following correspondence is placed on file and made part of these minutes.

January 30, 2002

Mary Robbins, County Clerk Waupaca County Board 811 Harding Street Waupaca, WI 54981

#### Dear Mary:

Together with local officials like you, I have worked hard over the years to balance the need for meaningful tax relief with your efforts to provide efficient, quality services to the citizens in our area. In large part, our combined efforts have paid off for the people of northern Wisconsin. Unfortunately, however, Governor McCallum has recently announced a so-called "Budget Reform Bill" which seriously threatens our efforts. *Under the Governor's plan, Waupaca County would lose \$1,869,172 in funding for the year 2002* and would also be restricted from raising new revenues to make up the resulting budget shortfall.

As you likely already know, state budget projects estimate that Wisconsin is approximately \$1.1 billion in debt. A cornerstone in Governor McCallum's effort to address the state deficit is his proposed elimination of Share Revenue Payments to local units of government over a three year period. In fact, during his budget address last week, McCallum spoke of his desire to place strict tax caps on local governments while, at the same time, phasing out the state's Shared Revenue Program altogether.

Wisconsin's partnership with its local municipalities dates back to 1911 when a share of the then-new state income tax was earmarked for local governments to compensate them for property tax exemptions the state granted to various business and other entities. Part of the purpose of the program, which the Governor now seems all-too-ready to abandon, was also to enable smaller, rural northern Wisconsin communities to provide basic service to their citizens without saddling them with disproportionately high tax rates, given their limited population base.

I am deeply concerned that the Governor's proposal is merely a short-sighted approach to resolving the state's current budget deficit. I also doubt his underlying assumption that local governments have been "big spenders" who can absorb these dramatic cuts without threatening basic public safety and essential services.

To be sure, cuts will have to be made to state spending. And, I am ready to work on a solution that makes those reductions. However, to simply single out another level of government for such drastic cuts without a full examination of its impact on our citizens, is not the only, nor is it the best alternative at this time.

In the coming weeks, I will be working together with my colleagues in the Senate to offer a balanced budget proposal which will better respect your role in delivering quality, efficient services to our mutual constituents. In the meantime, as always, I hope that you feel free to give me a call at 800/334-8773 with your questions, concerns and suggestions for alternatives to the current budget situation.

I have enjoyed working together with you over the years, and value our continued partnership.

Sincerely yours, /s/ Roger Breske State Senator

PS: I have enclosed a copy of a summary prepared by the non-partisan Legislative Fiscal Bureau which details – municipality, by municipality – the disproportionate hit that northern Wisconsin would take under the Governor's proposal. *All told, local governments in our area would lose* \$23,591,116 in the first year of the Governor's proposal alone. (A copy of that summary is on file in the County Clerk's Office.)

January 7, 2002

Duane Brown Waupaca County Board Chair

Dear Chairman Brown:

It is my pleasure to inform you that you have been reappointed to a three-year term on the WCA Services, Inc. Board of Directors. Pursuant to WCA policy, the WCA President exercises the rights of the WCASI shareholder (WCA) and makes appointments to the WCASI Board of Directors with confirmation by the WCA Board of Directors.

Your name will be placed before the WCA Board of Directors at their January 25, 2002 meeting for confirmation.

I look forward to many opportunities and accomplishments during your three-year term expiring the first Monday of December, 2004.

Sincerely, /s/ James Scholmeier President

January 29, 2002

Dear Waupaca County Town Official:

The quarterly Waupaca County Towns Association meeting is scheduled for 7:00 p.m., Thursday, February 21, 2002. The meeting will be at Waupaca County Industries, 175 W. Howard Street in Manawa.

Enclosed is the proposed agenda. Time will again be allotted to talk to other town officials while enjoying refreshments sponsored by the Town of Caledonia.

Please be sure to encourage your entire board to attend.

Sincerely,

/s/ LaVerne Grunwald, Chair, Waupaca County Towns Association

/s/ Tom Wilson, Waupaca County UWEX Resource Development Educator

/s/ Mary Robbins, Waupaca County Clerk

## WAUPACA COUNTY TOWNS ASSOCIATION QUARTERLY MEETING

Thursday, February 21, 2002 Waupaca County Industries 175 West Howard Street Manawa, WI 54949

#### 7:00 p.m.

#### Agenda

Welcome and Call to Order
Opening Meeting Statement
Pledge of Allegiance
Introduction of Host Town Members

Roll Call, Previous Meeting Minutes and

Treasurer's Report

Program

Tax Assessment Laws, Use Value Governmental Assessment Compliance

Highway Department Report

**UWEX** Update

Wisconsin Towns Association Legislative Update

Chairman's Report
Any other Information
Next Meeting, Thursday, May 16, 2002
Host Town – Dayton

A diaumment

Adjournment

Refreshments provided by the Town of Caledonia

January 18, 2002

Ms. Mary A. Robbins Waupaca County Clerk Courthouse, 811 Harding Street Waupaca, WI 54981

Dear Mary:

Chairman LaVerne Grunwald

Caledonia Chair LaVerne Grunwald

Secretary Mary Trice

Phil Sanders, Equalization Supervisor Wisconsin Department of Revenue Dean Steingraber, Co. Hwy. Commissioner Tom Wilson, Waupaca Co. UWEX

LaVerne Grunwald Clarence Natzke LaVerne Grunwald

I received the resolution from the Waupaca County Board of Supervisors opposing the closing of the Division of Motor Vehicles itinerant travel location in Clintonville, Manawa, Marion, New London and Weyauwega.

I appreciate and understand your concerns. The decision to close sites was not made lightly. Considering the limited resources available, it is incumbent that the department operate in the most efficient manner possible and find better ways to use existing resources.

To address your concerns and those of Representative Hundertmark, we have reviewed our plans and have made some revisions to the sites scheduled to close on February 1, 2002. We will maintain all stations that have at least 1,000 customers per year. The Clintonville itinerant travel site with 1,779 transactions in 2000 and the New London itinerant travel site with 1892 transactions in 200 are among these. While this is a very minimal number of customers in comparison to other sites, smaller sites may be viable if they are made more cost effective. In keeping these sites open, the department will explore alternative service approaches to increase their efficiency while maintaining a service option to the area public. This will provide 3 locations in Waupaca County, which should be more than sufficient to meet our customer's needs.

We are also planning to make a limited number of geographic exemptions for sites that are at the extreme points of the state or in areas affected extensively by the closings. Again, the department will still be looking at options that may reduce costs while keeping these sites open.

The remaining offices with less than 1,000 transactions per year will close effective February 1, 2002 as originally announced. These include: Marion (172 transactions in 2000), Manawa (91 transactions in 2000) and Weyauwega (88 transactions in 2000). We hope you understand we are making every effort to assure customer service is provided not only in these sites, but also in the more heavily populated parts of the state with long wait times and potentially lengthy commuting times. In these times of economic challenges, the Division of Motor Vehicles must take steps to assure that all of our citizens are served.

Sincerely /s/ Roger D. Cross, Administrator

February 1, 2002

Mary A. Robbins County of Waupaca County 811 Harding Street Waupaca, WI 54981

Dear County Clerk:

Subject: Six-Year Program – State Highway System

Enclosed is a list of projects in your county from our proposed 2002-2007 Six-Year Highway Improvement Program, pursuant to Section 84.01(17) Wisconsin Statutes.

This is a snapshot of the program as of December 1, 2001, and all projects are subject to change, pending revisions in cost estimates.

If you have any questions about a given project on the enclosed list, please contact the Transportation District Director in the area containing that project. For your reference, I have enclosed a map showing the location of each district office as well as the name and phone number of each district director. (Copies of which are on file in the County Clerk's Office.)

Sincerely, /s/ Gene E. Kussart, Secretary

November 6, 2001

Dear Waupaca County Board Chairman and Board Members:

I need your help to convince the State of Wisconsin Department of Natural Resources (namely their Northeast Region Coordinator, Gary Hanson) that the remnant of land that they hold would be better used for Marion area business expansion rather than a hiking trail.

I would like to purchase a strip of property that runs through my property. It was the former Chicago Northwestern Railroad. When the railroad was discontinued in the early 1980's much of the railway reverted back to or was purchased by adjacent landowners. I was not offered this opportunity because the Wisconsin Department of Transportation decided that they needed this land to reconstruct Highway 45 from Marion to Clintonville. Most of this land was used for that purpose by the early 1990's. However, the strip that runs through my property and my neighbor's property to the east was not needed for the Highway 45 project.

It was quietly turned over to the Wisconsin Department of Natural Resources about 1996. They wish to use it for a hiking trail. It should somehow connect a rail system from Oshkosh to Northern Wisconsin some day.

This approximately 1/3 mile strip of land ends to the west by about 13 miles of now private property before it could possibly connect with any rail remnant. To the east it ends where Highway 45 consumed it all the way to Clintonville.

Even our local snowmobile clubs have ruled out using this impractical route; they have chosen more feasible routes to the south of this area to connect Marion to Clintonville trails.

I have been diligently trying to acquire this strip of land for more than 10 years. First from the Wisconsin Department of Transportation and more recently from the Wisconsin Department of Natural Resources. I have worked hard to maintain it; cutting brush, picking up trash, mowing, to prevent it from turning into an eyesore. I own and operate a business next to it.

My neighbor to the east also operates a business next to this strip of property. Because of the Wisconsin Department of Transportation and the Wisconsin Department of Natural Resources insistence of holding onto this property; he doesn't even own his own driveway and has been held back from the expansion and room that he needed and anticipated having to efficiently operate his business.

I too would like to expand my business on this property. My neighbor to the west has also approached me about expanding his business onto this property.

This property will enhance the growth and operation of at least three Marion area businesses.

Please support me in the encouragement to convince the Wisconsin Department of Natural Resources (Gary D. Hanson-Northwest Region Coordinator) that this property would be much better used for the expansion/growth of Marion area businesses than it would be for a hiking trail. A written statement from you to that effect would be greatly appreciated.

Thank you.

Sincerely, /s/ Lyle C. Hangartner

Supr. Kussmann moved and Supr. Steenbock seconded the motion to adjourn. Motion carried 24-0. Chairman Brown declared the meeting adjourned at 10:00 a.m.